

Message Text

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12

ACTION IO-14

INFO OCT-01 EUR-25 EA-11 NEA-14 ISO-00 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01

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TO SECSTATE WASHDC 4317

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY JIDDA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY OTTAWA

AMEMBASSY TEL AVIV

AMEMBASSY CAIRO

USLO PEKING

AMCONGEN JERUSALEM

USMISSION GENEVA

USINT DAMASCUS

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GENEVA FOR MEPC DEL

E.O. 11652: N/A

TAGS: PFOR, UNSC, XF, IS, SY

SUBJ: SC CONSIDERATION OF ISRAELI-SYRIAN DISENGAGEMENT AGREEMENT

REF: USUN 2009

SUMMARY: SC MAY 31 ADOPTED DRAFT RESOLUTION WELCOMING ISRAELI-SYRIAN DISENGAGEMENT AGREEMENT (REFTEL), WHICH US AND USSR COSPONSORED. VOTE WAS 13-0-0, CHINA AND IRAQ ABSTAINING. MOST
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DELEGATIONS WELCOMED AGREEMENT AND WARMLY PRAISED SECRETARY'S

UNTIRING EFFORTS IN ACHIEVING IT. EXCEPTION WAS USSR, WHICH STRESSED INTERIM NATURE OF AGREEMENT AND IMPLIED IT WAS MAINLY RESULT OF SOVIET SUPPORT FOR SYRIA. BRITISH STATED FORCE COULD NOT BE UNILATERALLY WITHDRAWN DURING DURATION OF ITS MANDATE. 648- AND ISRAEL SPOKE BRIEFLY AND WITHOUT RANCOR. END SUMMARY.

1. US AND USSR, AS COSPONSORS, INTRODUCED RESOLUTION IN STATEMENTS PRIOR TO VOTE. (TEXT OF AMB SCALI'S SPEECH BEING SENT SEPTTEL). USSR PERMREP MALIK'S STATEMENT AND TWO MAIN THEMES. FIRST WAS THAT DISENGAGEMENT AGREEMENT WAS ONLY A STEP-- AND BY IMPLICATION A FAIRLY SMALL ONE -- ON THE ROAD TO GENERAL MIDDLE EAST SETTLEMENT. ESSENTIAL ELEMENTS OF GENERAL SETTLEMENT WERE TOTAL ISRAELI WITHDRAWAL TO 1967 BOUNDARIES AND ENSURING LEGITIMATE RIGHTS OF PALESTINIAN PEOPLE. SECONDLY, MALIK STRESSED CLOSE AND ENDURING NATURE OF SOVIET-SYRIAN TIES. IN INTERVENTION AT END OF DEBATE, AFTER SYG DELIVERED STATEMENT ON INITIAL DEPLOYMENT OF UNDOF (SEPTTEL), MALIK RAISED SOME OF HIS FAVORITE PEACEKEEPING THEMES. HE EXPRESSED DESIRE THAT NEITHER SIZE NOT COST OF TATAL MIDDLE EAST FORCE EXCEED PRESENT LEVELS. HE SUGGESTED THAT MOST EFFECTIVE ECONOMY WOULD BE DRASTIC REDUCTION OF CANADIAN CONTINGENT. CANADIANS WERE PRIME TARGET FOR REDUCTION SINCE THEY ALREADY EXCEED BY FOUR HUNDRED MEN LEVEL AUTHORIZED BY SC (SIC). SC PRESIDENT (KENYA) ADROITLY TURNED MALIK ASIDE BY SAYING HE HAD NO DOUBT SOVIET RESERVATIONS WOULD BE NOTED BY SYG.

2. UK PERMREP RICHARD PRAISED US-SOVIET JOINT COMMITMENT FOR MIDDLE EAST PEACE, AS DEMONSTRATED BY COSPONSORSHIP OF RESOLUTION. RICHARD WENT ON THE CONGRATULATE SECRETARY KISSINGER FOR "REMARKABLE PART HE HAS PLAYED IN ACHIEVING THIS AGREEMENT." ON QUESTION OF UNILATERAL TERMINATION OF FORCE, RICHARD SAID FOLLOWING: "WE WERE ALSO GLAD TO NOTE THE SYG HAS SET UP THIS FORCE ON THE BASIS OF THE SAME GENERAL PRINCIPLES AS THOSE GOVERNING THE UNEF. WE THINK THIS IS RIGHT. THIS MEANS THAT THE NEW FORCE WILL EFFECTIVELY BE FUNCTIONING ON THE SAME BASIS AS UNEF AND THAT, FOR EXAMPLE, SO LONG AS THE AUTHORITY WHICH WE HAVE GIVEN FOR THE ESTABLISHMENT OF THE FORCE REMAINS OPERATIVE, IT WILL NOT BE WITHDRAWN WITHOUT A DECISION OF THE SC TO THAT EFFECT."

3. FRANCE WELCOMED AGREEMENT WITH "GREATEST SATISFACTION." IT WISHED PARTICULARLY "TO PAY TRIBUTE TO UNITED STATES LIMITED OFFICIAL USE

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THROUGH SECRETARY KISSINGER,WHOSEUNTIRING EFFORTS OVERCAME GREAT DIFFICULTIES. " WHILE GENERALLY IN FAVOR OF AGREEMENT, FRANCE HAD THREE RESERVATIONS: (A) SC WOULD HAVE TO APPROVE" ALL MODALITIES" OF NEW PEACEKEEPING FORCE, (B) IT HOPED SYG WOULD SOON PROVIDE INFO ON FINANCIAL IMPLCATIONS OF NEW FORCE AND SEEK SC APPROVAL IF FURTHER CONTINGENTS WERE REQUIRED AND (C) AS BEFORE, FRANCE CONTINUED TO CONSIDER EXCLUSION OF PERMANENT MEMBERS UNWISE.

4. CHINA AND IRAQ MADE BRIEF STATEMENTS EXPLAINING THEIR REASONS FOR NOT PARTICIPATING IN VOTE. ALL OTHER SC MEMBERS WELCOMED AGREEMENT, AND MOST HAD WARM WORDS OF PRAISE FOR SECRETARY'S ROLE IN BRINGING IT ABOUT.

5. SYRIA AND ISRAEL DELIVERED SHORT, LOW-KEY STATEMENTS AT CONCLUSION OF DEBATE. SYRIA EMPHASIZED THAT AGREEMENT WAS IN ITS VIEW BASED ON PARA 1 OF SC RES 338, AND THAT 338 IN TURN WAS FOUNDED ON TWO PRINCIPLES: (A) WITHDRAWAL OF ISRAEL FROM ALL TERRITORIES OCCUPIED IN 1967 AND (B) SAFEGUARDING OF LEGITIMATE ASPIRATIONS OF PALESTINIANS.

ISRAEL DEL, AFTER INDIACTING ITS AGREEMENT WITH RESOLUTION, EXPRESSED ISRAEL'S "WARMEST THANKS" TO SECRETARY KISSINGER.

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